

FOR COUNCIL MEETING OF:  
AGENDA ITEM NO.:

November 9, 2009  
5 (f)

TO: **MAYOR AND CITY COUNCIL**

THROUGH: *Linda Norris*  
**LINDA NORRIS, CITY MANAGER**

FROM: *VHW*  
**VICKIE HARDIN WOODS, DIRECTOR  
COMMUNITY DEVELOPMENT**

**SUBJECT: ADOPTION OF THE 2030 MARION COUNTY AND POLK COUNTY  
POPULATION FORECAST**

**ISSUE :**

Marion County Board of Commissioners has adopted the Marion County 2030 Population Forecast. The adopted population forecast for the entire Salem/Keizer UGB (Marion and Polk Counties) is **299,980**; and the adopted forecast for the Marion County portion of the Salem/Keizer UGB is forecasted to be **261,484**.

**RECOMMENDATION:**

Information only.

**BACKGROUND:**

In 2008, Marion County contracted with Portland State University Population Research Center to prepare a forecast for the year 2030. A report entitled "Population Forecasts for Marion County, its Cities and Unincorporated Area 2010-2030" was prepared by PSU. The report provided a range of population forecasting scenarios (low, medium and high) of population changes based on different growth patterns, particularly, as they are affected by economic conditions over the study period (2010-2030).

On June 8, 2009, Marion County staff visited with the City Council and the Council authorized staff to forward comments to Marion County stating that the City of Salem has "no objections" to the range of population forecasts for Salem which are included in the report prepared by PSU.

Subsequently, the Department of Land, Conservation and Development (DLCD) informed the County that it must adopt a single forecast for the entire Salem and Keizer Urban Growth Boundary based on the medium scenarios provided by the PSU report. On August 13, 2009, City staff provided City Council with a memorandum which informed the Council of DLCD request and Marion County proposal to adopt a single forecast for the entire boundary.

On September 30, 2009, Marion County Board of Commissioners adopted the 2030 Marion County Population Forecast based on the medium growth scenario provided by Portland State University. The adopted single forecast for the entire Salem/Keizer UGB (Marion and Polk Counties) is **299,980**.

The Marion County portion of the Salem/Keizer UGB is forecasted to be **261,484**. In 2005, the population of the entire Salem-Keizer was 217,284. The Marion County 2030 population forecast for the entire Salem/Keizer UGB represents a thirty-eight (38) percent increase in population from 2005 to 2030. Attached is a Forecast Analysis for the Cities (Attachment 1).

Incidentally, the Polk County Board of Commissioners is in the process of adopting an updated coordinated population projection for Polk County which is consistent with the adopted 2030 Marion County population forecast as provided by the PSU report.



---

Glenn W. Gross, Urban Planning Administrator

Attachment: 1. Forecast Analysis for Cities

g:\cd\planning\stfrpts\2009\council reports - misc\2030 population forecast 11-9-09.doc

**TABLE NO 1**  
**POPULATION-ACTUAL & PROJECTED**  
 Marion County and Incorporated Areas Within Marion County

Jurisdiction	1990	2000	2007	2030 <sup>1</sup>	aagr 2010-2030
Marion County	228,516	284,834	311,070	410,245	1.20%
Aumsville	1,660	2,989	3,300	5,706	2.20%
Aurora	597	664	955	1,825	2.54%
Detroit	331	262	265	371	1.70%
Donald	314	607	995	2,034	3.20%
Gates <sup>2</sup>	466	437	460	487	0.23%
Gervais	999	1,923	2,250	4,597	2.80%
Hubbard	1,901	2,458	3,095	4,633	1.76%
Idanha <sup>2</sup>	160	131	145	170	0.63%
Jefferson	1,810	2,488	2,590	5,121	2.44%
Mill City <sup>2</sup>	309	316	328	367	0.53%
Mt Angel	2,794	3,128	3,755	4,977	1.08%
Salem/Keizer UGB <sup>2</sup>	146,560	185,796	201,391	261,484	1.12%
St Paul	322	352	410	556	1.34%
Scotts Mills	286	316	300	581	2.04%
Silverton	5,932	7,610	9,205	14,418	1.92%
Stayton	5,029	6,829	7,765	11,359	1.66%
Sublimity	1,487	2,139	2,255	3,200	1.53%
Turner	1,266	1,175	1,690	3,664	3.15%
Woodburn	13,535	20,191	22,875	37,216	2.04%
Unincorporated	42,758	45,023	47,041	47,479	0.20%

<sup>1</sup> Forecast Population

<sup>2</sup> Marion County portion only. Estimates for the entire UGB of the following cities are provided for 2030: Gates, 550; Idanha, 279; Mill City, 1792.

**TABLE NO 2**  
**POPULATION RANGES**  
**Marion County's Largest Cities**

Jurisdiction	1990	2000	2007	Range	2030 <sup>1</sup>	aagr 2010-2030
Keizer	21,768	31,890	35,435	Low	41,491	0.70%
				Medium	49,486	1.48%
				High	57,481	2.16%
Salem <sup>2</sup>	95,667	119,373	129,830	Low	152,562	0.74%
				Medium	165,824	1.09%
				High	179,586	1.42%
Silverton	5,932	7,610	9,205	Low	11,723	1.18%
				Medium	13,052	1.57%
				High	14,502	1.96%
Stayton	5,029	6,829	7,765	Low	10,053	1.15%
				Medium	11,359	1.66%
				High	12,721	2.13%
Woodburn	13,535	20,191	22,875	Low	34,272	1.69%
				Medium	37,216	2.04%
				High	41,718	2.53%

<sup>1</sup> Population range under three growth scenarios

<sup>2</sup> Marion County portion only

**TABLE NO 3**  
**POPULATION RANGES**  
**Components of the Salem/Keizer Urban Growth Boundary**

Jurisdiction	1990	2000	2005	Range	2030 <sup>1</sup>	aagr 2010-2030
Salem/Keizer Urban Growth Boundary	159,677	203,966	217,284	Low	275,449	0.9%
				Medium	299,980	1.2%
				High	324,929	1.6%
Salem	108,784	137,543	147,250	Low	187,905	0.9%
				Medium	204,320	1.3%
				High	221,257	1.6%
Keizer	21,768	31,890	34,735	Low	41,491	0.7%
				Medium	49,486	1.5%
				High	57,481	2.2%
UGB <sup>2</sup>	29,125	34,533	35,299	Low	46,053	0.9%
				Medium	48,705	1.1%
				High	52,903	1.5%

<sup>1</sup> Population range under three growth scenarios

<sup>2</sup> Area inside UGB and outside city limits of Salem and Keizer in Marion and Polk counties.