

# A G E N D A



Joint Meeting of the City of Salem Budget Committee and  
the Salem Urban Renewal Agency Budget Committee

DATE: Wednesday, April 29, 2026  
TIME: 6:00 PM  
CHAIRPERSON: Paul Tigan

STAFF LIAISON:  
Josh Eggleston, Chief Financial Officer  
503-588-6130  
[jeggleston@cityofsalem.net](mailto:jeggleston@cityofsalem.net)  
Kali Leinenbach, Budget Manager  
503-588-6231  
[kleinenbach@cityofsalem.net](mailto:kleinenbach@cityofsalem.net)

To sign up to provide virtual testimony to the Budget Committee, please visit the link below. Registration is open between 8:00 AM and 2:00 PM on the day of the meeting or email [budgetoffice@cityofsalem.net](mailto:budgetoffice@cityofsalem.net).

<https://www.cityofsalem.net/government/city-council-mayor/about-city-council/comment-and-participate-in-a-city-council-meeting>

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1. OPENING EXERCISES – Chairperson Paul Tigan
  2. PUBLIC TESTIMONY  
Comment on agenda items other than public hearings and deliberations
  3. MINUTES
    - a. Minutes from April 22, 2026, City of Salem and Urban Renewal Agency Budget Committee Meeting
  4. ACTION ITEMS
    - a. Capital Improvement Plan – Continuation of Deliberations
      - Public Correspondance from Eli Brody regarding the Eco-Earth Globe
      - Public Correspondance from Jeanne St. Pierre regarding the Eco-Earth Globe
  5. INFORMATION ITEMS
    - a. Staff Report: Summary of Budget Committee Actions Through April 22, 2026
  6. PUBLIC HEARINGS
    - a. State Revenue Sharing Funds  
Staff Report: Public Hearing on the Proposed Uses of State Revenue Sharing Funds; James Wharton-Hess, Senior Fiscal Analyst
  7. SPECIAL ORDERS OF BUSINESS
    - a. Result Area Budget Review – Good Governance, pages 53-87
      - Overview by Budget Manager Kali Leinenbach
      - Questions of staff and committee discussion

- b. Result Area Budget Review – Safe and Healthy Community, pages 115-140
    - Overview by Chief Financial Officer Josh Eggleston
    - Questions of staff and committee discussion
  - c. Committee Discussion
    - Opportunity for the Budget Committee to discuss any issues or concerns regarding agenda items or items not on the agenda.
8. PUBLIC TESTIMONY FOR FUTURE BUDGET ISSUES  
 The Budget Committee has set aside time for public comment to address items not on the agenda. Each individual testifying will be limited to no more than three (3) minutes.
9. ADJOURNMENT

*The next Budget Committee meeting will be Wednesday, May 6, 2026, at 6:00 pm. The following budgets are scheduled to be reviewed and actions to be taken:*

- *Approval of Tax Levy*
- *Recommendation of Proposed FY 2027 City of Salem Budget and Proposed FY 2027 Urban Renewal Agency Budget*

*Budget staff is available for your convenience to discuss the budget document and process. Please call the staff listed above or 503-588-6040 if you have any questions.*

The City of Salem budget information can be accessed on the internet at: [www.cityofsalem.net/departments/budget](http://www.cityofsalem.net/departments/budget)

NOTE: Disability-related accommodations, including auxiliary aids or services, in order to participate in this meeting, are available upon request. Sign language and Spanish interpreters are available at this meeting. For other languages or accommodation or interpretation, contact Kelli Blechschmidt, (503) 588-6049 or [kblechschmidt@cityofsalem.net](mailto:kblechschmidt@cityofsalem.net) at least 2 business days before this meeting. TTD/TTY telephone (503) 588-6439 is also available 24/7.

The City of Salem values all persons without regard to race, color, religion, national origin, sex, age, marital status, domestic partnership, disability, familial status, sexual orientation, gender identity and source of income.

# MINUTES



Joint Meeting of the City of Salem Budget Committee and the Salem Urban Renewal Agency Budget Committee

DATE:	Wednesday, April 22, 2026	STAFF LIAISON:	
TIME:	6:00 PM	Josh Eggleston, Chief Financial Officer	
CHAIRPERSON:	Paul Tigan	503-588-6130	<a href="mailto:jeggleston@cityofsalem.net">jeggleston@cityofsalem.net</a>
PLACE:	Hybrid	Kali Leinenbach,	
	Loucks Auditorium & YouTube	503-588-6231	<a href="mailto:kleinenbach@cityofsalem.net">kleinenbach@cityofsalem.net</a>

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1. OPENING EXERCISES – Chairperson Tigan called the meeting to order at 6:00pm

Members present: Beleiciks, J. Hoy (virtual), Brown, Manvel, Chair Tigan (virtual), Matthews, Gwyn, Varney, Dixon, Murray, Fuller, Gier, Cohen, Allen, Nordyke, Nishioka, Vang.

Members absent: Vice-chair Vieyra-Braendle

Pledge of Allegiance by: All

Chair Tigan informed the Committee to help with the flow of the meeting due to him being remote, asked Member Allen to be Chair pro tem to help facilitate the meeting in the room. No member objected.

Chair pro tem Allen informed the Committee about the additions agenda submitted which included pieces of written testimony, one errata and one staff report.

**Motion:** Move to approve the additions agenda of April 22, 2026 for the City of Salem Budget Committee and Urban Renewal Agency Budget Committee Meeting.

Motion by: Member Nishioka  
Seconded by: Member Varney

**Action:** Motion passes  
**Vote:**  
**Aye:** Unanimous  
**Nay:**  
**Abstentions:**

2. PUBLIC TESTIMONY

Chair pro tem Allen noted to the Committee while no one was signed up to testify that evening during this period set aside for testimony on the agenda, there were various pieces of written correspondence submitted to the Committee.

3. MINUTES

- a. Minutes from April 15, 2026 City of Salem and Urban Renewal Agency Budget Committee.

**Motion:** Move to approve the meeting minutes from the April 15, 2026 City of Salem Budget Committee and Urban Renewal Agency Budget Committee Meeting.

Motion by: Member Gwyn  
Seconded by: Member Nishioka

**Action:** Motion passes  
Vote:  
Aye: Unanimous  
Nay:  
Abstentions:

4. ACTION ITEMS

- a. Errata 1 – Capital Improvements Fund (Fisher Road Park Grant)
- b. Errata 2 – Traffic Signals Operations and Maintenance Program / Strong and Diverse Economy Position Count
- c. Errata 3 – Removal of State Street: 13<sup>th</sup> Street to 17<sup>th</sup> St NE Bicycle Lanes and Pavements from the Proposed FY 2027-2031 CIP and the Proposed FY 2027.

Josh Eggleston, Chief Financial Officer, walked the Committee through the three Erratas. Due to a potential conflict of interest with Errata 3 for some members, the Erratas were adopted individually.

Member Nordyke and Member Nishioka declared a conflict of interest regarding Errata 3 and removed themselves from the meeting. The remaining members proceeded to vote on Errata 3.

**Motion:** Move to approve Errata 3 as recommended by staff.

Motion by: Member Manvel  
Seconded by: Member Gwyn

**Action:** Motion passes  
Vote:  
Aye: Unanimous  
Nay:

Member Nishioka and Member Nordyke rejoined the meeting

**Motion:** Move to approve Errata 1 as recommended by staff.

Motion by: Member Gwyn  
Seconded by: Member Manvel

**Action:** Motion passes

Vote:  
Aye: Unanimous  
Nay:

**Motion:** Move to approve Errata 2 as recommended by staff.

Motion by: Member Gwyn  
Seconded by: Member Matthews

**Action:** Motion passes

Vote:  
Aye: Unanimous  
Nay:

Questions or comments: Member Beleiciks  
Answers or explanations: Josh Eggleston, Chief Financial Officer

## 5. INFORMATION ITEMS

- a. Staff Report: Summary of Budget Committee Actions Through April 15, 2026
- b. Staff Report: Answers to Budget Committee Member Questions
- c. FY 2025 Q4 Final Financial Report for the City of Salem
- d. FY 2025 Q4 Final Financial Report for the Urban Renewal Agency
- e. FY 2026 Q2 Financial Report for the City of Salem
- f. FY 2026 Q2 Financial Report for the Salem URA
- g. Staff Report: Additional Responses to Committee Member Questions

Josh Eggleston, Chief Financial Officer, walked the Committee through the seven information items which included three staff reports as well as four quarterly financial reports (two for the City and two for URA).

Questions or comments by: Member Manvel  
Answers or comments by: Josh Eggleston, Chief Financial Officer

Member J. Hoy left the meeting at 6:12PM

6. PUBLIC HEARINGS

a. Capital Improvements Plan

- Staff Report: Public Hearing on the Proposed Capital Improvement Plan for FY 2027 through FY 2031, Senior Fiscal Analyst James Wharton-Hess.

Chair pro tem Allen opened the Public Hearing and James Wharton-Hess, Senior Fiscal Analyst conducted a presentation. Ms. Linda Bierly from Ward 8 provided testimony regarding the Eco Earth Globe project in the CIP. The Committee asked members of staff various questions about the CIP, projects and funding.

Questions or comments by: Members Dixon, Fuller, Manvel, Nordyke, Cohen, Chair pro tem Allen, Members Beleiciks, Nishioka, Brown, Matthews

Answers and explanations by: Josh Eggleston, Chief Financial Officer, Brian Martin, P.E., Public Works Director, James Wharton-Hess, Senior Fiscal Analyst, Robert Romanek, Parks Planning Manager, Jim Schmidt, Technical Services Director, Aaron Kimsey, P.E., Assistant City Engineer

Chair pro tem Allen closed the Public Hearing.

**Motion:** Close the public hearing and keep the record open.

Motion by: Member Manvel  
Seconded by: Member Gwyn

Question and comments: Members Brown, Beleiciks, Nishioka, Gwyn

Answers and explanations: Dan Atchison, City Attorney

It was noted that Chair pro tem Allen had already closed the public hearing, but Dan Atchison, City Attorney clarified this motion would keep the record open for written correspondence and allow members to ask further questions of staff and continue deliberations at the next Budget Committee meeting.

**Action:** Motion passes

Vote:

Aye: Members Manvel, Cohen, Dixon, Beleiciks, Nishioka, Gwyn, Matthews, Fuller, Nordyke, Brown, Chair pro tem Allen, Murray, Vang, Gier, Varney

Nay: Chair Tigan

7. SPECIAL ORDERS OF BUSINESS

- a. Result Area Budget Review – Safe, Reliable and Efficient Infrastructure, pages 141-169

Josh Eggleston provided a presentation to the committee regarding the Safe, Reliable and Efficient Infrastructure area including program updates, position changes and enhancements.

Questions or comments by: Members Dixon, Manvel, Cohen, Brown

Answers or explanations by: Josh Eggleston, Chief Financial Officer, Brian Martin, P.E., Public Works Director

b. Urban Renewal Agency Proposed FY 2027 Budget

Kali Leinenbach, Budget Manager presented to the Committee both the Proposed FY 2027 Urban Renewal Agency budget as well as the Strong and Diverse Economy result area of the City of Salem Proposed FY 2027 budget.

Members Matthews and Vang out of the meeting at 7:40 PM. Member Vang returned at 7:42PM. Member Matthews back at 7:51PM. Krishna Namburi, City Manager left the meeting at 7:52PM and Dan Atchison, City Attorney took her spot.

c. Result Area Budget Review – Strong and Diverse Economy, pages 171-188

Questions or comments by: Member Brown, Chair pro tem Allen, Members Dixon, Manvel, Gwyn, Beleiciks, Nishioka, Matthews, Nordyke, Cohen

Answers and explanations by: Kali Leinenbach, Budget Manager, Brian Martin, P.E., Public Works Director, Josh Eggleston, Chief Financial Officer, Kristin Retherford, Community and Planning Development Director

d. Committee Discussion

The Committee had a discussion on the topics covered during the meeting including infrastructure, a branch library and signal improvements.

Questions or comments by: Members Brown, Matthews, Nordyke, Gwyn, Chair pro tem Allen, Members Vang, Varney, Manvel

Answers or explanations by: Josh Eggleston, Chief Financial Officer, Dan Atchison, City Attorney, Brian Martin, P.E., Public Works Director

8. PUBLIC TESTIMONY FOR FUTURE BUDGET ISSUES

The Budget Committee has set aside time for public comment to address items not on the agenda. Each individual testifying will be limited to no more than three (3) minutes.

a. None

9. ADJOURNMENT

The meeting was adjourned at 8:31 PM

Respectfully Submitted,

Kelli Blechschmidt  
Minutes Recorder

*The next Budget Committee meeting will be held Wednesday, April 29, 2026 at 6:00 pm in for presentation of the City Manager's proposed FY 2027 budget.*

- *Result Area: Good Governance, pages 53-88*
- *Result Area: Safe and Healthy Community, pages 115 - 140*
- *Public Hearing State Shared Revenue Funds*

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**From:** [noreply@cityofsalem.net](mailto:noreply@cityofsalem.net) on behalf of [elinortheast@gmail.com](mailto:elinortheast@gmail.com)  
**To:** [budgetoffice](mailto:budgetoffice)  
**Subject:** Contact Budget Office  
**Date:** Thursday, April 23, 2026 11:12:08 AM  
**Attachments:** [ATT00001.bin](#)

Your Name	Eli T Brody
Your Email	elinortheast@gmail.com
Your Phone	5035075213
Street	1545 23rd NE
City	Salem
State	OR
Zip	97301
Message	CIP Public Hearing: Prioritization of Funding for Eco-Earth In my option - funding for the Eco-Earth's renovation warrants priority funding. The Eco-Earth stands a monument of Salem's commitment to a civilized world that values the planet & supports the movement to protect its natural wonders for the sake of generation to come. Located on the Willamette River's east bank - the Eco-Earth is & should be publicly recognized as The symbol of Salem - a vibrantly hospitable city committed to the well-being all that is alive on Earth. Respectfully - Eli T Brody

This email was generated by the dynamic web forms contact us form on 4/23/2026.

**From:** [Jeanne St. Pierre](#)  
**To:** [budgetoffice](#)  
**Subject:** [EXTERNAL]CIP public hearing  
**Date:** Thursday, April 23, 2026 12:55:29 PM

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As a contributor to the Eco-Earth fund, I am writing to urge the city to continue fundraising efforts. Most people I talk to know that Eco-Earth is crumbling, but don't know about the campaign to restore it. Eco-Earth was a great idea that needs continued support. It's such a shame to allow it to deteriorate further.

Thank you,  
Jeanne

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**TO:** Budget Committee Members

**THROUGH:** Krishna Namburi, City Manager

**FROM:** Josh Eggleston, Chief Financial Officer

**SUBJECT:** Summary of Budget Committee Actions Through April 22, 2026

**RECOMMENDATION:**

Information only.

**FACTS AND FINDINGS:**

The purpose of this staff report is to provide a summary of the actions of the Budget Committee during the FY 2027 proposed budget review process, which includes weekly meetings from April 15, 2026 through May 6, 2026. The list of potential attachments, which appears below, will form the content of the report. A notation adjacent to an item on the list indicates its inclusion in the weekly report.

*Included* Attachment 1: Lists actions, deletions, or changes with a budgetary impact made by the Budget Committee.

Attachment 2: Lists ideas and discussion points to be considered as the Budget Committee deliberates its budget recommendation.

Attachment 3: Lists information and reports requested by the Budget Committee and the date the reports are scheduled to be presented.

Attachment 4: Lists additional appropriations for the FY 2027 budget proposed by the Budget Committee, which the committee may wish to consider for inclusion in the balanced budget.

*Included* Attachment 5: Lists the correspondence received by the Budget Committee and the meeting it addresses.

**Additions, Deletions and Changes  
Approved by the Budget Committee  
Through April 22, 2026**

1. Capital Improvement Fund

A. Resources - Proposed	\$ 275,673,380
1. Errata Sheet 1 - Captial Improvements Fund - Fisher Road Park Grant	1,165,210
2. Errata Sheet 3 - Captial Improvements Fund - Remove State Street Project	<u>(3,697,010)</u>
	<u>\$ 273,141,580</u>
B. Expenditures - Proposed	\$ 116,408,580
1. Errata Sheet 1 - Captial Improvements Fund - Fisher Road Park	2,180,000
2. Errata Sheet 3 - Captial Improvements Fund - Remove State Street Project	<u>(700,000)</u>
	<u>\$ 117,888,580</u>
C. Unappropriated Ending Balance - Proposed	\$ 159,264,800
1. Errata Sheet 1 - Captial Improvements Fund - Fisher Road Park	(1,014,790)
2. Errata Sheet 3 - Captial Improvements Fund - Remove State Street Project	<u>(2,997,010)</u>
	<u>\$ 155,253,000</u>

Summary of Correspondence Received by the Budget Committee  
As of April 22, 2026

Subject	From	Agenda
1. Salem Public Library (two pieces of correspondence)	Jim Scheppke	4/15/2026
2. Eco Earth Globe	Linda Bierly - Salem Parks Foundation	4/15/2026
3. Salem Public Library	Alice LaViolette	4/15/2026
4. Salem Public Library	Christine Chute	4/15/2026
5. Salem Public Library	Zoey Harper	4/15/2026
6. Eco Earth Globe (two pieces of correspondence)	Linda Bierly - Salem Parks Foundation	4/22/2026
7. Salem Public Library	Larry Sipe	4/22/2026
8. Salem Public Library	Elise Strauss	4/22/2026

**TO:** Budget Committee Members

**THROUGH:** Krishna Namburi, City Manager

**FROM:** Josh Eggleston, Chief Financial Officer

**SUBJECT:** Public Hearing on State Revenue Sharing Funds

**ISSUE:**

A public hearing before the Budget Committee on the possible uses of State Revenue Sharing funds is required in order to receive these funds in FY 2027.

**RECOMMENDATION:**

1. Conduct the public hearing.
2. Recommend a proposed use for State Revenue Sharing to the City Council.

**SUMMARY AND BACKGROUND:**

The State Revenue Sharing program allocates 14 percent of state liquor revenues to cities. These funds are general purpose. This means that local governments have almost complete discretion on how they spend State Revenue Sharing funds.

The purpose of the public hearing this evening is to allow residents an opportunity to propose uses of State Revenue Sharing funds in the FY 2027 budget, including as an offset to the City's property tax levy. The hearing has been announced in the Budget Committee's schedule and agenda packets, and published April 2, 2026, in the *Salem Reporter*.

To receive State Revenue Sharing funds in FY 2027, State Revenue Sharing Law (ORS 221.770) requires the City to certify to the State of Oregon that two public hearings have been held on the uses of State Revenue Sharing funds. The first hearing must cover the possible uses of State Revenue Sharing funds (the matter before you tonight). After the public hearing the Budget Committee will be asked to recommend the proposed uses of State Revenue Sharing to the City Council.

The second public hearing is to address the proposed uses of State Revenue Sharing funds and will be held during a regular City Council meeting. Following the second hearing, the City Council will be asked to approve the proposed uses of the funds.

**FACTS AND FINDINGS:**

The City Manager's Proposed FY 2027 Budget estimates the City of Salem will receive \$1,807,100 in State Revenue Sharing funds. The State Revenue Sharing funds are fully allocated in the General Fund and have been recommended to offset the costs of police patrol. This is consistent with how these funds have been historically budgeted.